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14  
15 **UNITED STATES DISTRICT COURT**  
16 **NORTHERN DISTRICT OF CALIFORNIA**  
17 **OAKLAND DIVISION**

18 BRADLEY C. SMITH, derivatively on behalf  
of FRANKLIN CUSTODIAN FUNDS,

19 Plaintiff,

20 v.

21 FRANKLIN/TEMPLETON DISTRIBUTORS,  
INC., HARRIS J. ASHTON, ROBERT F.  
CARLSON, SAM GINN, EDITH E.  
HOLIDAY, FRANK W.T. LAHAYE, FRANK  
22 A. OLSON, LARRY D. THOMPSON, JOHN  
B. WILSON, CHARLES B. JOHNSON, AND  
23 RUPERT H. JOHNSON,

24 Defendants,

25 and  
FRANKLIN CUSTODIAN FUNDS,

26 Nominal Defendant.

Case No. C 09-4775 PJH

**REPLY MEMORANDUM**

Date: October 27, 2010  
Time: 9:00 a.m.  
Place: Courtroom 3  
Judge: Hon. Phyllis J. Hamilton

27  
28  
REPLY MEMORANDUM

C-09-4775 PJH

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### Overview of Reply

Plaintiff's Opposition to the renewed Motion to Dismiss openly defies the June 8, 2010 Order of this Court by expanding the limited permission to "**amend only the § 47(b) claim**" into an unlimited effort to re-argue virtually every conclusion of law already reached by this Court.

The limited permission granted by this Court obviously required Plaintiff to attempt to identify and plead a predicate violation of the ICA, such as to permit the invocation of § 47(b), a remedy section. This Court did not invite, and should not entertain, reargument of the numerous conclusions of law reached in its Order of June 8, 2010.

The first nine pages of Plaintiff's Opposition are simply a diatribe by Plaintiff expressing his world-view of the state of the Federal Securities Laws, including a grossly distorted (and irrelevant) description of the SEC's new proposal on 12b-1 fees. We confine our Reply to the legal points at issue on this motion, which begin at p. 9, line 17 of Plaintiff's Opposition.

#### **Reply to Point A. — The Amended Complaint fails to comply with Rule 8(a)(2), Fed. R. Civ. P.**

Rule 8(a)(2) Fed. R. Civ. P. **requires** "a short and plain statement of the claim." Plaintiff cites *Ante v. Office Depot Bus. Servs.*, 641 F. Supp. 2d 906 (N.D. Cal. 2009) (Opposition, p. 9) in support of his position. That case is not to the contrary of *Ashcroft v. Iqbal*, \_\_\_\_ U.S. \_\_\_\_, 129 S. Ct. 1937, 173 L. Ed. 2d 868 (2009), cited in our moving papers (Memorandum in Support, p. 6) and by this Court in its Order of June 8, 2010. *Smith v. Franklin/Templeton Distributors, Inc.*, 2010 U.S. Dist. LEXIS 56516, at \*7 (N.D. Cal. June 8, 2010). The standard is clear; the issue remains, however: does the Amended Complaint meet the standard? *i.e.*, does it contain "**a short and plain** statement of the claim?" The Court can reach its own conclusion after wading through the 35-page Amended Complaint. We believe the Amended Complaint is replete with conclusory, didactic and political statements and does not contain "**a short and plain** statement of the claim."

**Reply to Point B.1. — Section 47(b) does not provide an independent private right of action.**

The material at pages 10-14 of Plaintiff's Opposition is a thinly-veiled attempt to re-argue an issue this Court has already decided against him, *i.e.* that there is no independent private right of action in § 47(b). This Court did not invite reargument; rather, it offered the Plaintiff a limited opportunity to attempt to plead a legally cognizable predicate violation of the ICA.

This Court explicitly concluded, as a matter of law:

By its terms, § 47(b) provides a remedy for a violation of "any provision of [the ICA] or of any rule, regulation, or order, thereunder," **rather than a distinct cause of action or basis for liability.**

\* \* \*

**The court finds no language in ICA § 47(b) sufficient to create a private right of action under that statute, absent a showing of some other violation of the ICA.** By contrast, another section of the ICA -- § 36(b) -- clearly provides that "[a]n action may be brought under [§ 36(b)] by ... a security holder of such registered investment company on behalf of such company..." The absence of similar language in § 47(b) demonstrates that **Congress did not intend that § 47(b) provide an independent private cause of action.** *Smith*, 2010 U.S. Dist. LEXIS 56516, at \*\*19-20. (emphasis supplied)

The material at pp. 10-14 of Plaintiff's Opposition simply ignores the ruling of this Court. Thus, at the conclusion of that section of the Opposition (p. 14), the Plaintiff states, baldly: **"Accordingly, the Court should defer to Congressional intent, as found in *Transamerica*, and recognize Plaintiff's valid § 47(b) cause of action."** This speaks volumes and shows that Plaintiff's Point B.1. is nothing more than an attempt, as we noted above, to re-argue a conclusion of law already reached by this Court.

*Transamerica Mortgage Advisors, Inc. v. Lewis*, 444 U.S. 11 (1979), cited by Plaintiff, changes nothing in this Court's Order of June 8, 2010.

1 First, *Transamerica* was not a case involving the ICA, which is the statute at issue here,  
2 but rather the IAA, which is not at issue here.

3 Second, as the Supreme Court recognized in *Alexander v. Sandoval*, 532 U.S. 275 (2001),  
4 *Transamerica*, itself, requires, for cognizability, both a private right and a private remedy. In  
5 *Sandoval*, 532 U.S. at 286, Justice Scalia, citing *Transamerica*, stated:

6  
7 The judicial task is to interpret the statute Congress has passed to  
8 determine whether it displays an intent to create not just a **private**  
**right** but also a **private remedy**. (emphasis supplied)

9 At bar, there is, of course, no express private right, and none is to be “implied” under the ICA, as  
10 the Ninth Circuit recently held in *Northstar Fin. Advisors, Inc. v. Schwab Investments*, 2010 U.S.  
11 App. LEXIS 16706, at \*\*25-27 (9<sup>th</sup> Cir. August 12, 2010) and, therefore, no legally cognizable  
12 claim:

13  
14 We now agree with the Second Circuit that the structure of  
15 the ICA does not indicate that Congress intended to create an  
implied private right to enforce the individual provisions of the Act.

16 Third, *Transamerica* was previously briefed by Plaintiff on the original Motion to Dismiss,  
17 answered by Defendants on that motion and available for the Court’s consideration on the original  
18 Motion to Dismiss. The fact that the Court chose not to write about *Transamerica* simply speaks  
19 to its irrelevance to this case. This is just another instance of “same old, same old” on the part of  
20 the Plaintiff.

21  
22 Plaintiff would invite this Court (Opposition, p. 11, l. 21 - p. 12, l. 5) to create a private  
23 right of action where none exists, expressly, and none is to be implied. By arguing that a mere  
24 “violation” of a section of the ICA, without a private right of action, enables him to invoke the  
25 remedy of § 47(b), Plaintiff challenges the immutable law of mathematics that  $0 + 0 = 0$ .  
26 No private right + no private right = no private right. Plaintiff would have this Court hold that  
27  $0 + 0 = 1$ . By doing so, this Court would fall into the trap of allowing a claim by Plaintiff  
28

1 of “violation” of any number of sections of the ICA to lead to the voiding, via the mechanism of  
 2 § 47(b), of contracts. Congress has not created private rights for violation of those numerous  
 3 sections of the ICA and this Court should not allow itself to be led into error by creating such  
 4 private rights. The Plaintiff’s proposition is false and without legal precedent.<sup>1</sup>  
 5

6  
 7 **Reply to Point B.2. — Section 36(a) does not provide the  
 necessary predicate violation.**

8 It is beyond peradventure that there is no express private right of action under § 36(a) of  
 9 the ICA — a mere reading of that section as contrasted, for example, to § 36(b), makes that clear.  
 10 Similarly, there is no private right of action to be “implied” under § 36(a) either. *See* cases cited at  
 11 p. 7 of our Memorandum in Support, particularly *Northstar*, 2010 U.S. App. LEXIS 16706, at  
 12 \*\*22-29, 41-42.  
 13

14 Plaintiff’s attempt to list the “facts” that he has allegedly pled to make out a claim under  
 15 § 36(a) is unavailing, and, more importantly, irrelevant. No matter what “facts” he pleads, there  
 16 simply is no private right of action under § 36(a) and, therefore, it cannot constitute the necessary  
 17 predicate violation of the ICA such as to permit invocation of the remedy provided by § 47(b).  
 18

19 Furthermore (although the Court need not reach this point), even if there were a private  
 20 right of action under § 36(a) (which there is not), the Amended Complaint fails to plead facts  
 21 which, if proved, would constitute a violation of § 36(a). That section imposes a fiduciary duty on  
 22 various parties who “engage in any act or practice constituting a breach of fiduciary duty  
 23

24 <sup>1</sup> *Berkeley Inv. Group Ltd. v. Colkitt*, 455 F. 3d 195 (3d Cir. 2006), cited by Plaintiff (Opposition, pp. 11-12), is  
 25 inapposite: the contract challenged there was between a financing company and a borrower; the contract challenged  
 26 here is between the Fund and the Distributor. Further, *Berkeley* is a case under the Exchange Act (not the ICA)  
 27 where the alleged predicate violation, Section 10(b) of the Exchange Act, has a well-recognized private right of  
 action. Similarly, *Flaxel v. Johnson*, 541 F. Supp. 2d 1127 (S.D. Cal. 2008) and *Torsiello Capital Partners LLC v.*  
*Sunshine State Holding Corp.*, 600397/06, 2008 N.Y. Misc. LEXIS 2879 (N.Y. Sup. Ct. April 1, 2008) cited by  
 Plaintiff (Opposition, n. 18, p. 12), are inapposite. Neither case involves the ICA, nor § 47(b), of course. *Flaxel*  
 involved a claim for rescission under the Securities Act of 1933 and *Torsiello* involved a dispute between a customer  
 and an unregistered “finder,” far from the subject matter of the case at bar.

1 involving personal misconduct in respect of any registered investment company.” No facts are  
 2 pled in the Amended Complaint which, if proved, remotely constitute “a breach of fiduciary duty”  
 3 or “personal misconduct.” At most what can be said is that, at bar, the independent directors  
 4 approved 12b-1 payments, and the distributor made such payments, both acting under color of  
 5 Rule 12b-1, hardly the stuff of “a breach of fiduciary duty” or “personal misconduct.”<sup>2</sup>  
 6

7 Invoking § 36(a) is yet another attempt by Plaintiff to re-argue a point his counsel made on  
 8 the original Motion to Dismiss. Thus, in the oral argument of April 14, 2010, Mr. Spencer stated  
 9 (Transcript, pp. 34-35):

10 ... our allegation is actually that there are two sections -- one section  
 11 of the ICA and one rule under the ICA that are being violated in this  
 12 situation. The section is 36(a), and the rule is 38a-1.

13  
 14 **Reply to Point B.3. — Rule 38a-1 does not provide the  
 necessary predicate violation.**

15 The Court should also make short work of this point because it has already held, as a  
 16 matter of law, that there neither is nor can be a private right of action under that rule:

17 Nor does SEC Rule 38a-1 itself create a private right of action under  
 18 ICA § 47(b). A private right of action to enforce an alleged  
 19 violation of a federal statute must be created by Congress, not by an  
 20 agency rule. *Smith*, 2010 U.S. Dist. LEXIS 56516, at \*\*20-21.

21 Furthermore (although the Court need not reach this point), even if there were a private  
 22 right of action under Rule 38a-1 (which there is not), the Amended Complaint fails to plead facts  
 23 which, if proved, would constitute a violation of Rule 38a-1. Plaintiff has failed to plead any facts  
 24 showing that the Fund at bar (Franklin Income Fund) has failed to adopt and implement

25  
 26 <sup>2</sup> *SEC v. Treadway*, 430 F. Supp. 2d 293 (SDNY 2006), cited by Plaintiff is entirely inapplicable. First, it was the  
 27 SEC suing under §36(a), not a private plaintiff. Second, unlike the situation at bar, the actions complained of involved  
 28 serious allegations of participation in a fraudulent market-timing scheme and failures to disclose. By contrast, it is  
 undisputed that the 12b-1 payments at bar have been fully disclosed.



1 compliance programs that are reasonably designed to prevent violation of the Federal Securities  
 2 Laws by the Fund — and that is what Rule 38a-1 is all about. As this Court has already held:

3 **SEC Rule 38a-1 does not impose on funds a duty to assure that**  
 4 **the broker-dealers comply with registration requirements.**  
 5 Rather, it requires funds to adopt and implement compliance  
 6 programs that are “reasonably designed to prevent violation of the  
 7 Federal Securities Laws **by the fund**” and to provide oversight of  
 8 compliance by certain entities specified in the Rule ... but which do  
 9 not include the broker-dealer firms referenced or identified in the  
 10 Complaint as the recipients of the 12b-1 fees. (*Id.* at \*23). (emphasis  
 11 supplied)

12 **Reply to Point B.4. — The so-called “additional allegations” do not**  
 13 **provide the necessary predicate violation.**

14 Plaintiff acknowledges, at p. 16 of his Opposition that:

15 All of the allegations of breach of duty under the ICA are predicated  
 16 on a finding that the payments at issue are unlawful.

17 That is a damning and conclusive concession: this Court has, correctly, held that it is not  
 18 making any such finding of “unlawfulness” as to the 12b-1 payments. This section of Plaintiff’s  
 19 Opposition is nothing more than an attempt by Plaintiff to re-argue *Financial Planning*  
 20 *Association*. As this Court held, even if that case were applicable to 12b-1 payments (which is not  
 21 the case), that would only mean that broker-dealers had to register under the IAA, not that  
 22 payment of such fees violated the IAA. *See Smith*, 2010 U.S. Dist. LEXIS 56516, at \*22:

23 The *Financial Planning* court did not discuss Rule 12b-1 fees; and,  
 24 even if the *Financial Planning* decision applied to Rule 12b-1 fees,  
 25 that would not have meant that the payment of such fees violated the  
 26 IAA – just that the broker-dealers who received such fees would be  
 27 required to register under the IAA.

1 In any event, the Court has also already ruled that violations of the IAA do not provide the  
2 necessary predicate for the invocation of § 47(b) (*id.*, at \*\*23-24):<sup>3</sup>

3 Finally, to the extent that plaintiff may be attempting to  
4 assert a violation of the IAA as the predicate for the § 47(b) claim,  
5 the court notes that § 47(b) applies only to “[a] contract that is made,  
6 or whose performance involves, a violation of” the ICA or any rule  
7 or regulation promulgated thereunder -- not a violation of the IAA.  
8 Because the complaint alleges no violation of the ICA which can  
9 provide a predicate for the claim under § 47(b), the court finds that  
10 the § 47(b) claim fails to state a claim and must be dismissed.

11 Again, this is yet another attempt by Plaintiff to re-argue, and is not within the intendment  
12 of this Court that Plaintiff show that he has a legally cognizable private right of action such as to  
13 permit the invocation of § 47(b), a remedy section.  
14

---

15 <sup>3</sup> Plaintiff’s counsel made the same unsuccessful contention in oral argument of the Motion to Dismiss the original  
16 Complaint (Transcript of April 14, 2010 Argument, pp. 18-19):

17 THE COURT: And we begin with the Investment Advisers Act as opposed to the  
18 Investment Company Act.

19 MR. SPENCER: Yes.

20 THE COURT: Why is that? I mean, the allegation is that the violation is of the  
21 ICA, correct?

22 MR. SPENCER: Partly correct and partly not correct, Your Honor. We’re  
23 alleging that the payment arrangement in which Franklin is the -- the source  
24 of the funds -

25 THE COURT: Right.

26 MR. SPENCER: -- violates the Investment Advisers Act, and that the Investment  
27 Company Act, in particular, Section 47(b) and what --

28 THE COURT: Provides the remedy for that.

MR. SPENCER: Provides the remedy for that violation....

This position by Mr. Spencer is, of course, fallacious: to invoke § 47(b) there must be a legally cognizable violation of the ICA, not the IAA. *See* n. 4 at p. 5 of our original Motion to Dismiss:

Any attempt by Plaintiff to “bootstrap” himself into the use of § 47(b) by claiming a violation of a section of **another** statute, *e.g.*, the Investment Advisers Act, is unavailing under the plain language of § 47(b), which requires a violation of “**this subchapter**, or of any rule, regulation, or order thereunder.” This subchapter refers to the Investment Company Act of 1940. *See* 15 U.S.C. § 80a-51.

**Conclusion**

The Amended Complaint should be dismissed with prejudice.

Dated: October 6, 2010

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/s/ Susanne N. Geraghty  
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